

1. Executive Summary

This paper is presented on behalf of the Joint Adult Commissioning Forum (JACF). The JACF includes senior representatives from the Doncaster Clinical Commissioning Group (DCCG) and DMBC Adult Social Care Commissioning and Public Health Directorates. It is responsible for achieving a number of aims and objectives including:

To oversee the development and implementation of a joint programme of work which responds to and addresses key priorities and seeks to deliver shared social care and health outcomes

2. Background

Since 2011/12, the NHS in England received allocations to support adult social care services. In Doncaster, a partnership approach was agreed to ensure that any investment in health and social care services would work effectively and efficiently across these two elements of the care system. This partnership approach proved very successful and a number of innovative schemes have been supported from the resources made available.

From 2013/14 the resource allocation process has changed although the joined up approach to effective use of the resources has continued through the JACF.

The funding for 2013/14 will be transferred to local authorities from NHS England. This paper provides information on the transfer, how it will be made and the allocation available to Doncaster Council.

The aim of this paper is to inform the Health and Wellbeing Board of:

- The process for the allocation and release of resource into Doncaster for 13/14.
- The proposed joint plans to utilise the available resources effectively in 2013/14
- To set out the rolling programme of planning and monitoring the programme for future years.

3. Process

For the 2013/14 financial year, NHS England Area Teams will transfer £859 million to local authorities. The amount available to Doncaster Council totals £5.404m

The legal basis for the transfer of funds will be made under Section 256 of the 2006 NHS Act. NHS England will enter into an agreement with each local authority and this will be administered by NHS England Area Teams. Funding from NHS England will pass over to local authorities once a Section 256 agreement has been signed by both parties.

Before an agreement is made and funding transfers take place, there are certain conditions that must be satisfied. Key conditions are set out below:

- The funding must be used to support adult social care services in each local authority, and also have a health benefit.
- NHS England will ensure that Doncaster Council agrees with local health partners how the funding is best used within social care, and the outcomes expected from this investment. The Doncaster Health and Wellbeing Board is an appropriate forum for discussions between the local South Yorkshire and Bassetlaw NHS England Area Team, the DCCG and Doncaster Council on how the funding should be spent.
- NHS England will make it a condition of the transfer that Doncaster Council and the DCCG have regard to the Joint Strategic Needs Assessment for their local population and existing commissioning plans for both health and social care.
- NHS England will also make it a condition of the transfer that Doncaster Council demonstrates how the funding transfer will make a positive difference to social care services and outcomes for service users compared to service plans in the absence of the funding transfer.
- The funding can be used to support existing services or transformation programmes, where such services or programmes are of benefit to the wider health and care system, provide good outcomes for service users. The funding can also support new services or transformation programmes, again where joint benefit with the health system and positive outcomes for service users have been identified.

To ensure the resources are made available for Doncaster services, it is a requirement that the DCCG and Doncaster Council take a joint report to the Health and Wellbeing Board for approval for 13/14 and future years to agree what the funding will be used for, any measurable outcomes and the agreed monitoring arrangements in each local authority area.

The Health and Wellbeing Board is then required to approve the report which is appended to the agreed Section 256 agreement between the local authority and NHS England. The agreement will then be signed by the Health and Wellbeing Board and the NHS England South Yorkshire and Bassetlaw Area Team Director.

To support the discussion members are asked to note that NHS England Area Team colleagues have seen the plan and no issues have been identified.

4. Proposed Joint Plan

In Doncaster, the partnership approach to using health and social care resources effectively in recent years has put the Health and Wellbeing Board in a strong position to respond to this agenda.

The JACF currently oversees the approach to identifying and agreeing joint adult social care and health commissioning opportunities. The group has continued to build on the joint planning arrangements of recent years and has developed a

Supporting and Maintaining Independence Programme plan highlighted below to utilise the resources available from NHS England.

The JACF also monitors the expenditure and performance of the programme on a quarterly basis.

Table 1 - Supporting and Maintaining Independence Programme plan

Analysis of the adult social care funding in 2013/2014 for transfer to local authorities	
Service Areas	Amount £'s
Community equipment and adaptations	121
Telecare	90
Integrated crisis and rapid response services	250
Maintaining eligibility criteria	0
Re-ablement services	300
Bed-based intermediate care services	1,860
Early supported hospital discharge schemes	1,136
Mental Health services	101
Other preventative services	850
Other social care (please specify)	696
TOTAL	5,404

Underpinning the plan is a much more detailed schedule of 48 activities that aim to focus on 3 key themes:

1. Developing Early Intervention
2. Transforming the current range and nature of social care provision
3. Changing and developing the way we operate our commissioning processes

To meet the following 8 objectives:

- Provision of accurate, timely, information and advice
- Increase early intervention and prevention work in neighbourhoods, building community capacity and resilience
- Improve community participation and volunteering in a wide range of activities including well-being, culture, community self-help and shaping and delivering local services
- Delaying and reducing the need for long term care and increasing support through local prevention
- Ensure that transport is not a barrier to community and social participation
- More people exercising choice and control over their care
- All service users and carers are treated with dignity and respect
- Workforce ready and able to deliver modernised services

5. Performance Framework

If agreed, the plan will be monitored by the JACF on a quarterly basis and it is proposed that an annual report on performance/outcomes and spend will be presented to the Health and Wellbeing Board to demonstrate how the funding is

being used locally against the delivery of the programme, expenditure and impact on outcomes.

6. Looking Ahead

The June 2013 spending round highlighted the future direction of travel in relation to the integration of health and social care funding.

Although little detail is available at the moment, we are aware that in 2014/15 an additional £200m transfer will take place from the total NHS budget to social care. This is in addition to the £859m transfer already taking place from the total NHS budget in 2013/14 as described above.

In 2015/16, current national plans will see a £3.8 billion budget deployed on health and social care integrated budget arrangements. To give context, the DCCG has estimated that this will equate to approximately 3% (approximately £12 million) of the total NHS budget in Doncaster.

It is proposed that the Health and Wellbeing Board receive a report outlining the proposed 2014/15 spend in Quarter 4 of 2013/14 and the annual report on 2013/14 spend in Quarter 1 of 14/15.

7. Recommendations

The Health and Wellbeing Board is asked to:

1. Agree the high level plan for 13/14 proposed for Supporting and Maintaining Independence
2. Agree the proposed performance framework arrangement highlighted in section 5 of this report
3. Agree to sign the section 256
4. Recommend the plan to NHS England to support the signing of the section 256

REPORT AUTHOR ON BEHALF OF THE JACF

Jackie Pederson, Chief of Strategy and Delivery, DCCG

☎ 01302 566331 ✉ Jackie.pederson@doncasterccg.nhs.uk